Agenda Item No: 5

**CITY** OF **WOLVERHAMPTON** COUNCIL

# **Meeting of the City Council**

16 December 2015

Report title Capital programme 2015/16 to 2019/20 Quarter

Two Review

Referring body Cabinet, 9 December 2015

**Councillor to present** 

report

Councillor Andrew Johnson

Wards affected ΑII

**Cabinet Member with lead** 

responsibility

Councillor Andrew Johnson

Resources

Accountable director Keith Ireland, Managing Director

Originating service Strategic Finance

Accountable employee(s) Mark Taylor

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Director of Finance

Report to be/has been

considered by

Strategic Executive Board

Cabinet

Confident, Capable Council

Scrutiny Panel

17 November 2015

9 December 2015

3 February 2016

#### Recommendation(s) for action or decision:

Subject to the decisions of Cabinet on 9 December and Cabinet (Resources) Panel on 15 December, the Council is recommended to approve:

- 1. The revised medium term General Fund capital programme of £214.7 million, an increase of £6.7 million from the previously approved programme, reflecting the latest projected expenditure for the medium term.
- 2. The revised medium term Housing Revenue Account (HRA) capital programme of £210.9 million, a decrease of £4.0 million from the previously approved programme.
- 3. The additional resources for six new and twenty six existing General Fund projects totalling £6.7 million.

#### 1.0 Purpose

- 1.1 To provide Council with an update on the financial performance of the General Fund and HRA capital programmes for 2015/16 and the revised forecast for 2015/16 to 2019/20 as at guarter two of 2015/16.
- 1.2 To recommend revised General Fund and HRA capital programmes for the period 2015/16 to 2019/20.

#### 2.0 Background

- 2.1 On 9 December 2015 Cabinet considered a report on 'Capital programme 2015/16 to 2019/20 quarter two review'. The report can be accessed online on the Council's website. Click here to access the report.
- 2.2 Subject to the decision of Cabinet on 9 December, Cabinet recommended to Full Council that it:
  - Approves the revised medium term General Fund capital programme of £213.6 million, an increase of £5.6 million from the previously approved programme, reflecting the latest projected expenditure for the medium term.
  - 2. Approves the revised medium term Housing Revenue Account (HRA) capital programme of £208.0 million, a decrease of £6.9 million from the previously approved programme.
  - 3. Approves the additional resources for six new and twenty five existing General Fund projects totalling £5.6 million.
- 2.3 Since then work has been undertaken in relation to a number of specific capital projects. As a result of this work, three further reports have been considered by Cabinet (Resources) Panel on 15 December 2015 which has increased the requirement of the General Fund capital programme by £1.1 million and HRA capital programme by £2.9 million. The three reports are private and are only available for the Committee to view: (Click here to log in to access the reports.)
  - Improving the City Housing Offer: Tower Works and Fort Works, Pelham Street/Ashland Street, residential development procurement
  - Improving the City Housing Offer: Strategic Construction Partnership Newbuild Council housing Phase 2
  - Occupancy of Floorspace at i10, Interchange
- 2.4 Subject to the decision of Cabinet (Resources) Panel on 15 December, over the three reports Cabinet (Resources) Panel recommended to Full Council that it:

- 1. Approves an increase to the Housing Revenue Account (HRA) capital programme of £2 million to support the development of new Council housing on this site.
- 2. Approves an increase to the Housing Revenue Account (HRA) capital programme of £910,000 to deliver the second phase of the SCP new build programme.
- 3. Approves an increase in the capital budget for i10 of £1.15 million to fund the capital fit-out works. These costs will be recouped through an increase in the rent paid by the tenants.
- 2.5 Table 1 consolidates all the changes proposed when comparing the approved General Fund budget with that proposed, along with the resources identified to finance the proposed change.

Table 1: Summary of the General Fund projected budgets compared to approved budgets

| General Fund   | 2015/16<br>£000 | 2016/17<br>£000 | 2017/18<br>£000 | 2018/19<br>£000 | 2019/20<br>£000 | Total<br>£000 |
|--|-----------------|-----------------|-----------------|-----------------|-----------------|---------------|
| Budget   |                 |                 |                 |                 |                 |               |
| Approved   | 106,664         | 65,972          | 25,466          | 6,947           | 2,967           | 208,016       |
| Cabinet 9 December 2015 recommendations                    | (10,008)        | 5,394           | 7,942           | 1,504           | 723             | 5,555         |
| Cabinet (Recourses) Panel 15 December 2015 recommendations | 1,150           | -               | -               | -               | -               | 1,150         |
| Projected  | 97,806          | 71,366          | 33,408          | 8,451           | 3,690           | 214,721       |
| Variance   | (8,858)         | 5,394           | 7,942           | 1,504           | 723             | 6,705         |
| Financing  |                 |                 |                 |                 |                 |               |
| Approved   |                 |                 |                 |                 |                 |               |
| Internal resources   | 62,043          | 33,917          | 7,848           | 1,036           | 56              | 104,900       |
| External resources   | 44,621          | 32,055          | 17,618          | 5,911           | 2,911           | 103,116       |
|  | 106,664         | 65,972          | 25,466          | 6,947           | 2,967           | 208,016       |
| Projected  |                 |                 |                 |                 |                 |               |
| Internal resources   | 53,193          | 37,707          | 15,557          | 2,358           | 728             | 109,543       |
| External resources   | 44,613          | 33,659          | 17,851          | 6,093           | 2,962           | 105,178       |
|  | 97,806          | 71,366          | 33,408          | 8,451           | 3,690           | 214,721       |
| Variance   | (8,858)         | 5,394           | 7,942           | 1,504           | 723             | 6,705         |

2.6 Table 2 consolidates all the changes proposed when comparing the approved HRA budget with that proposed, along with the resources identified to finance the proposed change.

Table 2: Summary of the HRA projected budgets compared to approved budgets

| Housing Revenue Account  | 2015/16<br>£000   | 2016/17<br>£000 | 2017/18<br>£000 | 2018/19<br>£000   | 2019/20<br>£000   | Total<br>£000      |
|--|-------------------|-----------------|-----------------|-------------------|-------------------|--------------------|
| Budget   |                   |                 |                 |                   |                   |                    |
| Approved   | 68,673            | 42,338          | 33,802          | 35,091            | 34,928            | 214,832            |
| Cabinet 9 December 2015 recommendations Cabinet (Recourses) Panel 15 December 2015 recommendations | (5,911)<br>-      | 3,795<br>4,000  | 180<br>(1,090)  | (1,383)           | (3,560)           | (6,879)<br>2,910   |
| Projected  | 62,762            | 50,133          | 32,892          | 33,708            | 31,368            | 210,863            |
| Variance<br>Financing  | (5,911)           | 7,795           | (910)           | (1,383)           | (3,560)           | (3,969)            |
| Approved Internal resources External resources   | 68,673            | 42,338          | 33,802          | 35,091<br>-       | 34,928<br>-       | 214,832            |
| Projected  | 68,673            | 42,338          | 33,802          | 35,091            | 34,928            | 214,832            |
| Internal resources External resources  | 62,762            | 50,133<br>-     | 32,892<br>-     | 33,708            | 31,368<br>-       | 210,863<br>-       |
| Variance   | 62,762<br>(5,911) | 50,133<br>7,795 | 32,892<br>(910) | 33,708<br>(1,383) | 31,368<br>(3,560) | 210,863<br>(3,969) |

2.7 Table 3 details proposed revised medium term capital programmes, covering the period 2015/16 to 2019/20.

Table 3: Variance analysis of 2015/16 to 2019/20 projected budgets

| Directorate                          | Approved budget 2015/16 to 2019/20 | Forecast<br>budget<br>2015/16 to<br>2019/20 | Variance<br>over /<br>(under) |
|--------------------------------------|------------------------------------|---|-------------------------------|
|                                      | £000                               | £000  | £000                          |
| Corporate                            | 57,042                             | 57,408                                      | 366                           |
| People                               | 5,767                              | 6,062                                       | 295                           |
| Place                                | 145,207                            | 151,251                                     | 6,044                         |
| <b>Total General Fund</b>            | 208,016                            | 214,721                                     | 6,705                         |
| Housing Revenue Account              | 214,832                            | 210,863                                     | (3,969)                       |
| <b>Total Housing Revenue Account</b> | 214,832                            | 210,863                                     | (3,969)                       |
| Total Capital Programme              | 422,848                            | 425,584                                     | 2,736                         |

- 2.8 The complete General Fund and HRA capital programmes for the period 2015/16 to 2019/20 can be viewed online on the Council's website. Click here to read the report.
- 2.9 The implications of the levels of borrowing required will be fully reflected in the revenue budget and medium term financial strategy. Details of financing of the revised capital programmes are shown in Table 4.

Table 4: Summary of recommended changes to financing of the General Fund and HRA capital programmes

|                              | 2015/16 to 2019/20 |                    |          |                  |  |  |
|------------------------------|--------------------|--------------------|----------|------------------|--|--|
|                              | Approved budget    | Recommended budget | Variance | Resource as % of |  |  |
|                              | £000               | £000               | £000     | expenditure      |  |  |
| General Fund                 |                    |                    |          |                  |  |  |
| Expenditure                  | 208,016            | 214,721            | 6,705    |                  |  |  |
| Financing                    |                    |                    |          |                  |  |  |
| Internal resources           |                    |                    |          |                  |  |  |
| Capital receipts             | 26,457             | 15,565             | (10,892) | 7.2%             |  |  |
| Prudential borrowing         | 77,385             | 92,920             | 15,535   | 43.3%            |  |  |
| Revenue contributions        | 921                | 921                | -        | 0.4%             |  |  |
| Reserves                     | 137                | 137                | -        | 0.1%             |  |  |
| Subtotal                     | 104,900            | 109,543            | 4,643    | 51.0%            |  |  |
| External resources           |                    |                    |          |                  |  |  |
| Grants & contributions       | 103,116            | 105,178            | 2,062    | 49.0%            |  |  |
| Subtotal                     | 103,116            | 105,178            | 2,062    | 49.0%            |  |  |
| <b>Total General Fund</b>    | 208,016            | 214,721            | 6,705    | 100.0%           |  |  |
| Housing Revenue              |                    |                    |          |                  |  |  |
| Acount Expenditure           | 214,832            | 210,863            | (3,969)  |                  |  |  |
| Financing                    |                    |                    |          |                  |  |  |
| Internal resources           |                    |                    |          |                  |  |  |
| Capital receipts             | 5,852              | 16,980             | 11,128   | 8.1%             |  |  |
| Prudential borrowing         | 102,628            | 87,531             | (15,097) | 41.5%            |  |  |
| Reserves                     | 106,352            | 106,352            | -        | 50.4%            |  |  |
| Subtotal                     | 214,832            | 210,863            | (3,969)  | 100.0%           |  |  |
| External resources           |                    |                    | -        |                  |  |  |
| Grants & contributions       | -                  | -                  | -        | 0.0%             |  |  |
| Subtotal                     | _                  | -                  | _        | 0.0%             |  |  |
| <b>Total Housing Revenue</b> |                    |                    |          |                  |  |  |
| Account                      | 214,832            | 210,863            | (3,969)  | 100.0%           |  |  |

# 3.0 Financial, legal, equalities, environmental, human resources and corporate landlord implications

3.1 The implications are detailed in the Cabinet report on 9 December 2015 and Cabinet (Resources) Panel reports of 15 December 2015.

#### 4.0 Schedule of background papers

- 4.1 Capital programme 2015/16 to 2019/20 quarter two review, Report to Cabinet, 9 December 2015
- 4.2 Improving the City Housing Offer: Tower Works and Fort Works, Pelham Street/Ashland Street, residential development procurement, Report to Cabinet (Resources) Panel, 15 December 2015

- 4.3 Improving the City Housing Offer: Strategic Construction Partnership Newbuild Council housing Phase 2, Report to Cabinet (Resources) Panel, 15 December 2015
- 4.4 Occupancy of Floorspace at i10, Interchange, Report to Cabinet (Resources) Panel, 15 December 2015